### 27 August 2021 Boulia Shire Council Ordinary Council meeting

#### **Tabled Document**

DOC REF: 9.2.3 - Native Title Claim - Wangkamahdla People

#### **Lynn Moore**

From: Jenny Humphris < Jenny. Humphris@holdingredlich.com>

**Sent:** Wednesday, 14 July 2021 3:14 PM **To:** 'Amanda Schnitzerling'; Ray Geraghty

**Cc:** Leon Love (leon.love@diamantina.qld.gov.au); Lynn Moore

Subject: Wangkamahdla People & State of Queensland & Ors QUD52/2016 [HR-BRS.FID275529]

**Attachments:** Federal Court Native Title Consent Determination 14.07.21.pdf

#### Dear All

I confirm that I appeared in the Federal Court at the hearing of the consent determination for this matter this morning.

The Court made an order recognising that the Wangkamahdla People hold native title. I attach a copy of the Order that was handed out.

This disposes of the majority of the claim area (described as Part A). The Part B area remains on foot and covers 6 parcels of freehold land within the Diamantina Shire Council's local government area. As previously advised, the State and the Applicant are negotiating an indigenous land use agreement in an attempt to reach agreement on the surrender of native title over those parcels. Should that be successful, we anticipate that the Part B claim will be discontinued.

As the 6 freehold parcels are within the Diamantina Shire Council's local government area Boulia Shire Council may now withdraw from the Part B claim as it has no interest that it would need to resolve within that balance area, we recommend that Boulia Shire Council instruct us to withdraw it as a respondent party to the Part B claim as it has no interest that needs to be resolved within that area. Could Boulia Shire Council please provide me with those instructions.

If you have any queries in relation to the attached Determination or Part B proceedings please do not hesitate to contact me.

#### Regards

Jenny Humphris | Partner



Level 1, 300 Queen Street, Brisbane 4000 Australia **D** +61 7 3135 0690 **F** +61 7 3135 0599 **M** +61 417 737 110

jenny.humphris@holdingredlich.com

www.holdingredlich.com

Brisbane . Cairns . Melbourne . Sydney

LawExchange

Holding Redlich requests that all documents are sent to us electronically as PDF or Microsoft Word files

This email (including any attachments) is confidential and may be subject to legal professional privilege. Click here for more information and for advice on what to do if you have received this email by mistake.



### Federal Court of Australia

**Native Title Consent Determination** 

### Wangkamahdla People

The Honourable Justice Rangiah
Wednesday,14 July 2021
Brisbane

#### FEDERAL COURT OF AUSTRALIA

# Sailor on behalf of the Wangkamahdla People v State of Queensland [2021] FCA 790

File number:

QUD 52 of 2016

Judgment of:

**RANGIAH J** 

Date of judgment:

14 July 2021

Catchwords:

NATIVE TITLE – application for consent determination of native title in part of the claim area under s 87A of the *Native Title Act 1993* (Cth) – whether the parties have satisfied the criteria set out in s 87A – whether it is appropriate for the Court to make an order in terms of the agreement reached by the parties – determination made

Legislation:

Native Title Act 1993 (Cth) ss 3, 55, 56, 57, 61, 66, 87A,

223 and 225

Native Title Amendment Act 2009 (Cth)

Native Title Legislation Amendment Act 2021 (Cth)

Cases cited:

Cox on behalf of the Yungngora People v State of Western

Australia [2007] FCA 588

Munn for and on behalf of the Gunggari People v State of

Queensland (2001) 115 FCR 109

Nangkiriny v State of Western Australia (2002) 117 FCR 6

Sampi v Western Australia [2005] FCA 777

Division:

General Division

Registry:

Queensland

National Practice Area:

Native Title

Number of paragraphs:

33

Date of hearing:

14 July 2021

Solicitor for the Applicant:

Mr C Reiach and Mr R Martinez of Queensland South

Native Title Services

Solicitor for State of Queensland:

Ms M Stinton of Crown Law

Solicitor for Commonwealth of Australia:

Ms A Bond of Australian Government Solicitor

Solicitor for Boulia Shire Council; Diamantina Shire Council and Ergon Energy Corporation Limited: Ms J Humphris of Holding Redlich

Solicitor for Arrabury
Pastoral Company Pty Ltd;
Anthony William Brook;
Gary Francis Brook;
Jenna Louise Brook;
Karen Liana Brook; North
Australian Pastoral Company
Pty Ltd; S Kidman & Co Pty
Ltd and Dalene Marie Wray

Mr M Boge of Thynne & Macartney

Counsel for Bush Heritage Australia:

Ms S Anderson appeared in person on behalf of Bush Heritage Australia

Solicitor for Telstra Corporation Limited Telstra Corporation Limited did not appear

#### **ORDERS**

**QUD 52 of 2016** 

**BETWEEN:** 

ALLAN SAILOR, AVELINA TARRAGO, CHRISTINE

DOYLE, ISABEL TARRAGO, KERRY QUARTPOT, MONA APLIN AND TREVOR DEMPSEY ON BEHALF OF THE

WANGKAMAHDLA PEOPLE

**Applicant** 

AND:

STATE OF QUEENSLAND

First Respondent

**COMMONWEALTH OF AUSTRALIA** 

Second Respondent

**BOULIA SHIRE COUNCIL** (and others named in the Schedule)

Third Respondent

ORDER MADE BY: RANGIAH J

DATE OF ORDER:

14 JULY 2021

**BEING SATISFIED** that an order in the terms set out below is within the power of the Court, and it appearing appropriate to the Court to do so, pursuant to s 87A of the Native Title Act 1993 (Cth).

#### BY CONSENT THE COURT ORDERS THAT:

- There be a determination of native title in the terms set out below (the determination). 1.
- 2. Each party to the proceedings is to bear its own costs.

#### BY CONSENT THE COURT DETERMINES THAT:

- The determination area is the land and waters described in Schedule 4 and depicted in the map attached to Schedule 6 to the extent those areas are within the External Boundary and not otherwise excluded by the terms of Schedule 5 (the Determination Area). To the extent of any inconsistency between the written description and the map, the written description prevails.
- Native title exists in the Determination Area. 4.

- 5. The native title is held by the Wangkamahdla People described in Schedule 1 (the Native Title Holders).
- 6. Subject to orders 8, 9 and 10 below the nature and extent of the native title rights and interests in relation to the land and waters described in Part 1 of Schedule 4 are:
  - (a) other than in relation to Water, the right to possession, occupation, use and enjoyment of the area to the exclusion of all others; and
  - (b) in relation to Water, the non-exclusive rights to:
    - (i) hunt, fish and gather from the Water of the area;
    - (ii) take the Natural Resources of the Water in the area; and
    - (iii) take the Water of the area for personal, domestic and non-commercial communal purposes.
- 7. Subject to orders 8, 9 and 10 below the nature and extent of the native title rights and interests in relation to the land and waters described in Part 2 of Schedule 4 are the non-exclusive rights to:
  - (a) access, be present on, move about on and travel over the area;
  - (b) camp, and live temporarily on the area as part of camping, and for that purpose build temporary shelters;
  - (c) hunt, fish and gather on the land and waters of the area;
  - (d) take Natural Resources from the land and waters of the area;
  - (e) take the Water of the area for personal, domestic and non-commercial communal purposes;
  - (f) conduct ceremonies on the area;
  - (g) bury Native Title Holders within the area;
  - (h) maintain places of importance and areas of significance to the Native Title Holders under their traditional laws and customs and protect those places and areas from physical harm;
  - (i) teach on the area the physical and spiritual attributes of the area;
  - (i) hold meetings on the area; and
  - (k) light fires on the area for domestic purposes including cooking, but not for the purpose of hunting or clearing vegetation.

- 8. The native title rights and interests are subject to and exercisable in accordance with:
  - (a) the Laws of the State and the Commonwealth; and
  - (b) the traditional laws acknowledged and traditional customs observed by the Native Title Holders.
- 9. The native title rights and interests referred to in orders 6(b) and 7 do not confer possession, occupation, use or enjoyment to the exclusion of all others.
- 10. There are no native title rights in or in relation to minerals as defined by the *Mineral Resources Act 1989* (Qld) and petroleum as defined by the *Petroleum Act 1923* (Qld) and the *Petroleum and Gas (Production and Safety) Act 2004* (Qld).
- 11. The nature and extent of any other interests in relation to the Determination Area (or respective parts thereof) are set out in Schedule 2.
- 12. The relationship between the native title rights and interests described in orders 6 and 7 and the other interests described in Schedule 2 (the Other Interests) is that:
  - (a) the Other Interests continue to have effect, and the rights conferred by or held under the Other Interests may be exercised notwithstanding the existence of the native title rights and interests;
  - (b) to the extent the Other Interests are inconsistent with the continued existence, enjoyment or exercise of the native title rights and interests in relation to the land and waters of the Determination Area, the native title continues to exist in its entirety but the native title rights and interests have no effect in relation to the Other Interests to the extent of the inconsistency for so long as the Other Interests exist; and
  - (c) the Other Interests and any activity that is required or permitted by or under, and done in accordance with, the Other Interests, or any activity that is associated with or incidental to such an activity, prevail over the native title rights and interests and any exercise of the native title rights and interests.

#### **DEFINITIONS AND INTERPRETATION**

13. In this determination, unless the contrary intention appears:

"External Boundary" means the area described in Schedule 3;

"land" and "waters", respectively, have the same meanings as in the *Native Title Act 1993* (Cth);

"Laws of the State and the Commonwealth" means the common law and the laws of the State of Queensland and the Commonwealth of Australia, and includes legislation, regulations, statutory instruments, local planning instruments and local laws;

"Local Government Act" has the meaning given in the Local Government Act 2009 (Qld);

"Local Government Area" has the meaning given in the Local Government Act 2009 (Qld);

"Natural Resources" means:

- (a) any animal, plant, fish and bird life found on or in the lands and waters of the Determination Area; and
- (b) any clays, soil, sand, gravel or rock found on or below the surface of the Determination Area,

that have traditionally been taken and used by the Native Title Holders, but does not include:

- (a) animals that are the private personal property of another;
- (b) crops that are the private personal property of another; and
- (c) minerals as defined in the Mineral Resources Act 1989 (Qld); or
- (d) petroleum as defined in the *Petroleum Act 1923* (Qld) and the *Petroleum and Gas* (*Production and Safety*) Act 2004 (Qld);

"Reserve" means a reserve dedicated or taken to be a reserve under the Land Act 1994 (Qld);

"Water" means:

- (a) water which flows, whether permanently or intermittently, within a river, creek or stream;
- (b) any natural collection of water, whether permanent or intermittent; or
- (c) water from an underground water source.

Other words and expressions used in this determination have the same meanings as they have in Part 15 of the *Native Title Act 1993* (Cth).

#### THE COURT DETERMINES THAT:

- 14. The native title is held in trust.
- 15. The Mulligan River Aboriginal Corporation (ICN: 9434), incorporated under the Corporations (Aboriginal and Torres Strait Islander) Act 2006 (Cth), is to:
  - (a) be the prescribed body corporate for the purpose of ss 56(2)(b) and 56(3) of the *Native Title Act 1993* (Cth); and
  - (b) perform the functions mentioned in s 57(1) of the *Native Title Act 1993* (Cth) after becoming a registered native title body corporate.

Note: Entry of orders is dealt with in Rule 39.32 of the Federal Court Rules 2011.

# SCHEDULE 1 NATIVE TITLE HOLDERS

- 1. The native title holders are the Wangkamahdla People. The Wangkamahdla People are the descendants (including such people descended by social parenthood or rearing up who are recognised and accepted in accordance with traditional law and custom) of one or more of the following people:
  - (a) Rainmaker, the father of Joe Rose and Kwetyaneke;
  - (b) Belia Toby, the father of Billy Butler, Johnny Belia and Ivy (Mutchee) Belia;
  - (c) Charlie Deemera, the father of Paddy Deemera;
  - (d) Puppa, the mother of Annie Topsy Hansen (nee Daley);
  - (e) Toby Roxborough;
  - (f) Billy (Yummpibilly) Brady, the father of Bessie Brady;
  - (g) King Peter, the father of Biddy Dinger, Les and Billy Jenkins, Ethel and Donnelly Britcher;
  - (h) George Quartpot, the father of Tony, Patricia, Kerry, Gladys, Maria and Patrick Quartpot;
  - (i) Jackie Beauchamp, the father of Paddy Beauchamp and social father of George Quartpot, and Jackie Beauchamp's brother Aldie;
  - (j) Dolly of Glenormiston, the mother of Ruby Lyon, Dinger, Peter Western, Lion and Tiger;
  - (k) Molly, the mother of Judy Sailor and Arthur (Poddy) Daley Jnr;
  - (l) Polly Docherty, the mother of Jack (Snapshot) Hansen and Bergin Smith;
  - (m) Dolly, the sister to Polly Docherty and the mother of Charlie Trotman and Jack O'Donnell;
  - (n) Topsy (also known as Bonny), the mother of James Roxborough Craigie and George Craigie;
  - (o) Bunny, the mother of Joe, Dora, Peter and Jack Craigie, Dinah Aplin and Donald Bedourie;
  - (p) Jinny Toby, the mother of George and Fred Age, Queen Ida Toby and Lily Clayton;
  - (q) Tommy Ferguson, the father of Betty Major;
  - (r) Kitty Bedourie, the mother of Bessie and Jessie Bedourie, Donald Dee and Emily Denny;

- (s) Mother of Turukalanima, Turukalanima was the mother of Norah Jacks, Ivy Nardoo and Monty Cameron;
- (t) Lizzie (Wiriwaltu) Green, the mother of Jubilee Page;
- (u) Jimmy Mantandi, the father of Clara (Indjiniga) Naylon; or
- (v) Alice (Wiyekari), the mother of Mary and Daisy Craigie.

#### **SCHEDULE 2**

#### OTHER INTERESTS IN THE DETERMINATION AREA

The nature and extent of the other interests in relation to the Determination Area are the following as they exist as at the date of the determination:

- 1. The rights and interests of the holders of the following leases granted pursuant to the Land Act 1962 (Qld) or Land Act 1994 (Qld):
  - (a) rolling term lease for grazing purposes PDH 4/5331 over Lot 5331 on SP263966 (also known as Adria Downs);
  - (b) rolling term lease for grazing purposes PDH 4/347 over Lot 1 on SP263959 (also known as Cluny);
  - (c) rolling term lease for grazing purposes PDH 4/5308 over Lot 1 on SP263960 (also known as Glengyle);
  - (d) rolling term lease for grazing purposes PH 4/364 over Lot 364 on AM840884 (also known as Glenormiston);
  - (e) rolling term lease for grazing purposes PH 4/5350 over Lot 3 on SP263939 (also known as Marion Downs);
  - (f) rolling term lease for nature conservation purposes PH 4/5358 over Lot 5358 on SP272858 (also known as Cravens Peak Station); and
  - (g) rolling term lease for nature conservation purposes PH 4/5321 over Lot 5321 on CP PH1731 (also known as Ethabuka Station).
- 2. The rights and interests of Telstra Corporation Limited ACN 051 775 556:
  - (a) as the owner or operator of telecommunications facilities within the Determination Area;
  - (b) created pursuant to the *Post and Telegraph Act 1901* (Cth), the *Telecommunications Act 1975* (Cth), the *Australian Telecommunications Corporation Act 1989* (Cth), the *Telecommunications Act 1991* (Cth) and the *Telecommunications Act 1997* (Cth), including rights:
    - (i) to inspect land;
    - (ii) to install, occupy and operate telecommunication facilities; and
    - (iii) to alter, remove, replace, maintain, repair and ensure the proper functioning of its telecommunications facilities;

- (c) for its employees, agents or contractors to access its telecommunication facilities in and in the vicinity of the Determination Area in the performance of their duties; and
- (d) under any lease, licence, access agreement, permit or easement relating to its telecommunications facilities in the Determination Area.
- 3. The rights and interests of Ergon Energy Corporation ACN 087 646 062:
  - (a) as the owner and operator of any Works (as that term is defined in the *Electricity*Act 1994 (Qld)) within the Determination Area;
  - (b) as an electricity entity under the *Electricity Act 1994* (Qld), including but not limited to:
    - (i) as the holder of a distribution authority;
    - (ii) to inspect, maintain and manage any Works in the Determination Area; and
    - (iii) in relation to any agreement or consent relating to the Determination Area existing or entered into before the date these orders are made; and
  - (c) to enter the Determination Area by its employees, agents or contractors to exercise any of the rights and interests referred to in this clause.
- 4. The rights and interests of the Diamantina Shire Council and Boulia Shire Council (Council):
  - (a) under their local government jurisdiction and functions under the Local Government Act, under the Stock Route Management Act 2002 (Qld) and under any other legislation, for that part of the Determination Area within the area declared to be their respective Local Government Area under the Local Government Act and Local Government Regulations 2012 (Qld);
  - (b) as the:
    - (i) lessor under any leases which were validly entered into before the date on which these orders are made and whether separately particularised in these orders or not;
    - (ii) grantor of any licences or other rights and interests which were validly granted before the date on which these orders were made and whether separately particularised in these orders or not; and
    - (iii) holder of any estate or any interest in land, including as trustee of any reserves, under access agreements and easements that exist in the Determination Area;

- (c) as the owner and operator of infrastructure, structures, earthworks, access works and any other facilities and other improvements located in the Determination Area validly constructed or established on or before the date on which these orders are made including but not limited to:
  - (i) undedicated but constructed roads except for those not operated by the relevant Council;
  - (ii) water pipelines and water supply infrastructure;
  - (iii) drainage facilities;
  - (iv) watering point facilities;
  - (v) recreational facilities;
  - (vi) transport facilities; and
  - (vii) community facilities; and
- (d) to enter the land for the purposes described in paragraphs 4(a), 4(b) or 4(c) above by their employees, agents or contractors to:
  - (i) exercise any of the rights and interests referred to in this paragraph 4, and 6 or 7 below;
  - (ii) use, operate, inspect, maintain, replace, restore and repair the infrastructure, facilities and other improvements referred to in paragraph 4(c) above; and
  - (iii) undertake operational activities in its capacity as a local government such as feral animal control, weed control, erosion control, waste management and fire management.
- 5. The rights and interests of the Commonwealth of Australia represented by the Bureau of Meteorology as the owner and operator of meteorological facilities within the Determination Area at Lot 1 on EU9.
- 6. The rights and interests of the State of Queensland, Boulia Shire Council and Diamantina Shire Council to access, use, operate, maintain and control the dedicated roads in the Determination Area and the rights and interests of the public to use and access the roads.
- 7. The rights and interests of the State of Queensland, Boulia Shire Council and Diamantina Shire Council in Reserves, the rights and interests of the trustees of those Reserves and the rights and interests of the persons entitled to access and use those Reserves for the respective purpose for which they are reserved, including the rights and interests of the holders of permits issued by the trustees of the Reserves.

- 8. The rights and interests of the State of Queensland or any other person existing by reason of the force and operation of the laws of the State of Queensland, including those existing by reason of the following legislation or any regulation, statutory instrument, declaration, plan, authority, permit, lease or licence made, granted, issued or entered into under that legislation:
  - (a) the Fisheries Act 1994 (Qld);
  - (b) the Land Act 1994 (Qld);
  - (c) the Nature Conservation Act 1992 (Qld);
  - (d) the Forestry Act 1959 (Qld);
  - (e) the Water Act 2000 (Qld);
  - (f) the Petroleum Act 1923 (Qld) or Petroleum and Gas (Production and Safety)

    Act 2004 (Qld);
  - (g) the Mineral Resources Act 1989 (Qld);
  - (h) the *Planning Act 2016* (Qld);
  - (i) the Transport Infrastructure Act 1994 (Qld); and
  - (j) the Fire and Rescue Service Act 1990 (Qld) or Ambulance Service Act 1991 (Qld).
- 9. The rights and interests of members of the public arising under the common law, including but not limited to the following:
  - (a) any subsisting public right to fish; and
  - (b) the public right to navigate.
- 10. Any other rights and interests:
  - (a) held by the State of Queensland or Commonwealth of Australia; or
  - (b) existing by reason of the force and operation of the Laws of the State and the Commonwealth.

## SCHEDULE 3 EXTERNAL BOUNDARY

The area of land and waters commencing at the intersection of the Queensland - Northern Territory Border and a point on the western boundary of Lot 2312 on PH335 (Pituri Pastoral Holding), being the westernmost south-western corner of Native Title Determination QUD6115/1998 Bularnu Waluwarra & Wangkayujuru People (Lot 5 on Native Title Determination Plan AP20081), and extending south-easterly and generally easterly along southern external boundaries of that determination to the northernmost north-western corner of Lot 3 on SP263939 (Marion Downs Pastoral Holding), further described as:

Commencing at the intersection of the Queensland - Northern Territory Border and a point on the western boundary of Lot 2312 on PH335 (Pituri Pastoral Holding) at Latitude 22.363465° South and extending south-easterly and easterly passing through Longitude 138.139522° East, Latitude 22.449727° South to a corner of Lot 364 on Plan AM840884 (Glenormiston Pastoral Holding) at Longitude 138.247499° East; then generally north-easterly and generally south-easterly along boundaries of that lot to Longitude 138.696694° East; then generally easterly and generally south-easterly to the northernmost north-western corner of Lot 3 on SP263939 (Marion Downs Pastoral Holding) passing through the following coordinate points:

Longitude East	Latitude South
138.741636	22.556179
138.818689	22.582958
138.819617	22.582724
138.820224	22.582570
138.884663	22.566266
138.885222	22.566124
138.888317	22.565342
138.888998	22.565169
138.939189	22.579956
138.987387	22.597190
139.008015	22.618960

Then southerly along an eastern boundary of Lot 394 on PH107 (Roxborough Downs Pastoral Holding), eastern boundaries of Lot 364 on Plan AM840884 (Glenormiston Pastoral Holding) to Latitude 22.975811° South, being the westernmost north-western corner of Native Title Determination QUD6025/1999 Pitta Pitta People (Lot 8 on Native Title Determination Plan AP20092).

Then generally southerly, generally south-easterly and again generally southerly along external boundaries of that determination to its southernmost south-western corner, being the intersection of the eastern boundary of Lot 395 on Plan SP263957 (Sandringham Pastoral Development Holding) and a northern boundary of Lot 1 on SP263959 (Cluny Pastoral Development Holding), further described as:

Generally southerly and generally westerly along eastern and southern boundaries of Lot 364 on Plan AM840884 (Glenormiston Pastoral Holding) to Longitude 138.694271° East; then southerly and generally south-easterly to a northern boundary of Lot 395 on Plan SP263957 (Sandringham Pastoral Development Holding) at Longitude 138.854313° East passing through the following Coordinate points:

Longitude East	Latitude South
138.694266	23.540998
138.694292	23.557712
138.712711	23.585998
138.776944	23.684550
138.815709	23.748103
138.834019	23.786499
138.834139	23.786749
138.834433	23.787328

Then north-easterly, generally south-easterly, generally easterly and generally southerly along northern and eastern boundaries of Lot 395 on Plan SP263957 (Sandringham Pastoral Development Holding) to its intersection with a northern boundary of Lot 1 on SP263959 (Cluny Pastoral Development Holding).

Then southerly along the eastern boundary of again Lot 395 on Plan SP263957 (Sandringham Pastoral Development Holding) to its easternmost south-eastern corner and onwards to the northern boundary of Native Title Determination QUD6033/2002 Mithaka People at Longitude 139.740936° East.

Then generally south-westerly along external boundaries of that determination to its intersection with the north-eastern boundary of Native Title Determination SAD6016/1998 The Wangkangurru/Yarluyandi Native Title Claim, further described as:

Generally south-westerly passing through the following coordinate points:

Longitude East	Latitude South
139.594419	24.436282
139.528859	24.475033
139.528360	24.475328
139.439123	24.528073
139.257732	24.639502
139.040063	24.766478
138.985903	24.818863
138.985378	24.819371
138.881993	24.919366

Then generally north-westerly along external boundaries of Native Title Determination SAD6016/1998 The Wangkangurru/Yarluyandi Native Title Claim to its intersection with the Queensland – Northern Territory Border at Latitude 24.363244, further described as:

Generally north-westerly passing through the following coordinate points:

Longitude East	Latitude South
138.776218	24.954624
138.775328	24.954309
138.634812	24.904482
138.634218	24.904271
138.617914	24.898490
138.460703	24.762568
138.414436	24.722566

Then northerly along the Queensland – Northern Territory Border back to the commencement point.

#### Note:

The application area does not include any lands and waters subject to or within the external boundaries of:

- QUD6115/1998 Bularnu Waluwarra & Wangkayujuru People as determined by the Federal Court 27 May 2014.
- QUD6025/1999 Pitta Pitta People as determined by the Federal Court 28 August 2012.
- QUD6033/2002 Mithaka People as determined by the Federal Court 27 October 2015.
- SAD6016/1998 The Wangkangurru/Yarluyandi Native Title Claim as determined by the Federal Court 3 October 2014.

#### Data Reference and source

- Application boundary complied by Queensland South Native Title Services, based in part on data sourced from Commonwealth of Australia, NNTT and State of Queensland, Department of Resources (March 2021).
- Native title determination boundaries sourced from Commonwealth of Australia, NNTT (March 2021).
- Cadastral data sourced from State of Queensland, Department of Resources (March 2021).

#### Reference datum

Geographical coordinates are referenced to the Geocentric Datum of Australia 2020 (GDA2020), in decimal degrees and are based on the spatial reference data acquired from the various custodians at the time.

#### **Use of Coordinates**

Where coordinates are used within the description to represent cadastral or topographical boundaries or the intersection with such, they are intended as a guide only. As an outcome to the custodians of cadastral and topographic data continuously recalculating the geographic position of their data based on improved survey and data maintenance procedures, it is not possible to accurately define such a position other than by detailed ground survey.

## SCHEDULE 4 DESCRIPTION OF DETERMINATION AREA

The determination area comprises all of the land and waters described by lots on plan, or relevant parts thereof, and any rivers, streams, creeks or lakes described in the first column of the tables in the Parts immediately below, and depicted in the maps in Schedule 6, to the extent those areas are within the External Boundary and not otherwise excluded by the terms of Schedule 5.

#### Part 1 — Exclusive Areas

All of the land and waters described in the following table and depicted in dark blue on the determination map contained in Schedule 6:

Area description (at the time of the determination)	Determination Map Sheet Reference	Note
Lot 1 on NPW423	5	* Pt

<sup>\*</sup> denotes area to which s 47A of the Native Title Act 1993 (Cth) applies

#### Part 2 — Non-Exclusive Areas

All of the land and waters described in the following table and depicted in light blue on the determination map contained in Schedule 6:

Area description (at the time of the determination)	Determination Map Sheet Reference	Note
That part of Lot 1 on Plan SP263960 excluding former roads between stations	5, 9-11, 20	Pt
<ul> <li>A-B on Plan SP263960; and</li> <li>A-B-C-D-A on Plan CP910370</li> </ul>		

<sup>&</sup>quot;Pt" denotes areas that are part areas as a result of the External Boundary

Area description (at	the time of the determination)	Determination Map Sheet Reference	Note
That part of Lot 1 on l through the following	Plan EU9 westerly of a line passing coordinate points:	19	
Longitude ° East	Latitude ° South		
139.471631	24.359329		
139.471587	24.359772		
139.471655	24.359778		
139.471627	24.360059		
bounded by the follow  Longitude ° East	Plan SP127186 excluding the area ving coordinates:  Latitude ° South	19	
139.469173	24.362361		
139.469413	24.362388		
139.469383	24.362621		
139.469140	24.362593		
Lot 1 on Plan SP2268	91	18	
	Plan SP263959 excluding former road 2-E3-E4 on Plan SP263959	11, 16-17, 20	Pt
Lot 2312 on Plan PH3	235	1-2	Pt
That part of Lot 2350 road between stations	on Plan SP202989 excluding former A-B-C-D-A on Plan SP202989	1, 4	
Lot 2 on Plan CP9046	582	17	
Lot 30 on Plan SP112	842	16, 17	
Lot 364 on Plan AM8	40884	1, 3	

Area description (at the time of the determination)	Determination Map Sheet Reference	Note
That part of Lot 395 on Plan SP263957 excluding former roads between stations:	1, 5-8, 11-16	
• J6-A1 on Plan SP263957;		
• B-B1 on Plan SP263957;		
L-L1-L2-N1-L3-N-M1-L4-M-L on Plan		
SP263957; and	,	
• 1a,C,3b,D,W,15b,Z,22a,U,V,E,1a on Plan SP103260		
Lot 3 on Plan SP263939	1, 5-7	Pt
Lot 4693 on Plan SP271800	1	
Lot 5220 on Plan SP263956 excluding former roads between stations:	5-6, 9, 11, 14, 16-17, 20	Pt
• C1-A4;		
• D1-D2-D3; and		
• L-K		
Lot 5321 on Plan PH1731	1, 4-6	
Lot 5331 on Plan SP263966 excluding former road between stations J1-J2	5, 9	Pt
Lot 5358 on Plan SP272858	1	
That part of Lot 6 on Plan SP297079 excluding former roads between stations A-B-C-D-A and E-F-G-H-E on Plan CP904683	17-19	
Lot 704 on Plan EU8	19	
Lot 802 on Plan EU8	19	

Area description (at the time of the determination)	Determination Map Sheet Reference	Note
Lot 808 on Plan EU8	19	
Lot 809 on Plan EU8	19	
Lot 9 on Plan AM840883	3	
New road between stations R-R2-R3-R shown on Plan SP263957	12	^
New road between stations 4-5-8-8a-14-20-4 shown on Plan SP226891	18	^
New road between stations J-Z1-J1-J2-J3-J shown on Plan SP263957	6-8	^
New road between stations J5-J4-J3-J9-J8-J7-J5 shown on Plan SP263957	6	^
New road between stations K-Y1-B8-B7-Y-K shown on Plan SP263957	14	^
New road between stations L-M2-N2-L2-N1-M1-L shown on Plan SP263957	12	^
New road between stations BB-A1-A2-A3-A4-A5-A6-BB shown on Plan SP263956	16-17	^
New road between stations A2-B1-B2-B3-B4-B5-B6-B7-B8-B9-A3-A2 shown on Plan SP263956	14, 16	∧ <sup>±</sup>
New road between stations A-B-11-4-A shown on Plan SP120212	17-18	^
New road between stations 3-4-11-15-16-13-8-7-3 shown on Plan SP120212	14, 18	^

Area description (at the time of the determination)	Determination Map Sheet Reference	Note
New road between stations 21-22-23-24-22a-21 shown on Plan SP120212	17	^
New road between stations C-D-J-K-C shown on Plan CP904683	17-18	^
New road between stations P-S-R-P shown on Plan SP297079	19	^
Save for any waters forming part of a lot on Plan, all rivers, creeks, streams and lakes within the External Boundary described in Schedule 3, including but not limited to Eyre Creek		

<sup>^</sup> denotes areas to which s 24KA of the Native Title Act 1993 (Cth) apply

#### **Data Reference and source**

Cadastral data sourced from Department of Resources, Qld (15 Mar 2021).

#### Reference datum

Geographical coordinates are referenced to the Geocentric Datum of Australia 2020 (GDA2020), in decimal degrees.

<sup>&</sup>quot;Pt" denotes areas that are part areas as a result of the External Boundary

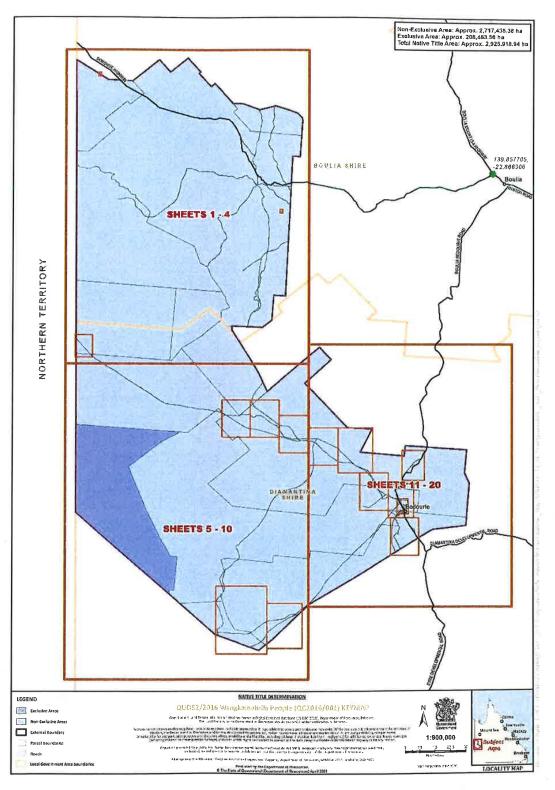
#### **SCHEDULE 5**

### AREAS NOT FORMING PART OF THE DETERMINATION AREA

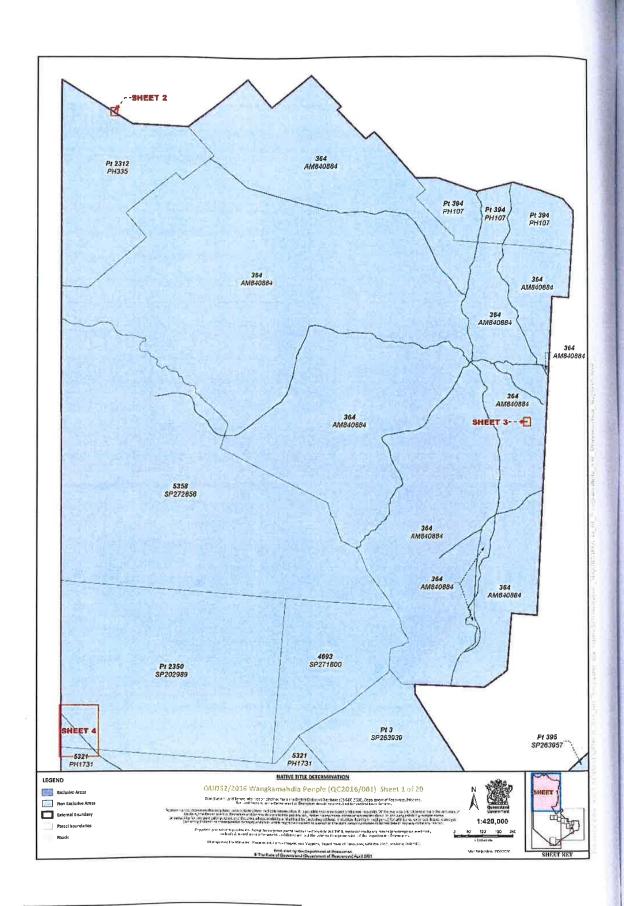
The following areas of land and waters are excluded from the determination area as described in Parts 1 and 2 of Schedule 4:

- 1. Those land and waters within the External Boundary which at the time the native title determination application was made were the subject of one or more Previous Exclusive Possession Acts, within the meaning of s 23B of the *Native Title Act 1993* (Cth) as they could not be claimed in accordance with s 61A of the *Native Title Act 1993* (Cth).
- 2. Specifically, and to avoid any doubt, the land and waters described in (1) above includes:
  - (a) the Previous Exclusive Possession Acts described in ss 23B(2) and 23B(3) of the *Native Title Act 1993* (Cth) to which s 20 of the *Native Title (Queensland)*Act 1993 (Qld) applies, and to which none of ss 47, 47A or 47B of the *Native Title Act 1993* (Cth) applied; and
  - the land and waters on which any public work, as defined in s 253 of the *Native Title Act 1993* (Cth), is or was constructed, established or situated, and to which ss 23B(7) and 23C(2) of the *Native Title Act 1993* (Cth) and to which s 21 of the *Native Title (Queensland) Act 1993* (Qld), applies, together with any adjacent land or waters in accordance with s 251D of the *Native Title Act 1993* (Cth).
- Those land and waters within the External Boundary on which, at the time the native title determination application was made, public works were validly constructed, established or situated after 23 December 1996, where s 24JA of the *Native Title Act* 1993 (Cth) applies, and which wholly extinguished native title.
- 4. Those land and waters within the External Boundary which, at the time the native title determination was made, were the subject of one or more pre-existing rights based acts, within the meaning of 24IB of the *Native Title Act 1993* (Cth), which wholly extinguished native title.

SCHEDULE 6
MAP OF DETERMINATION AREA

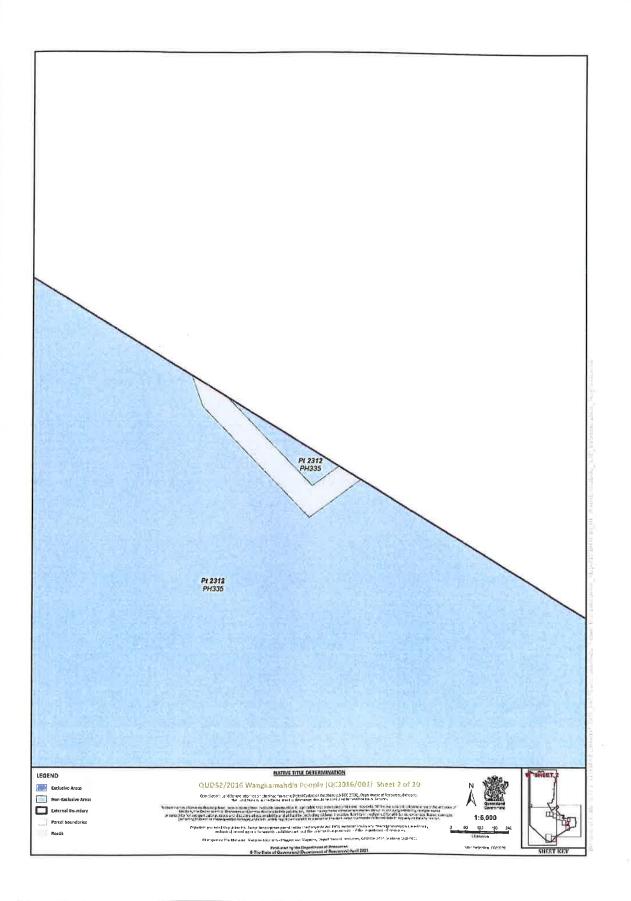


xxiii



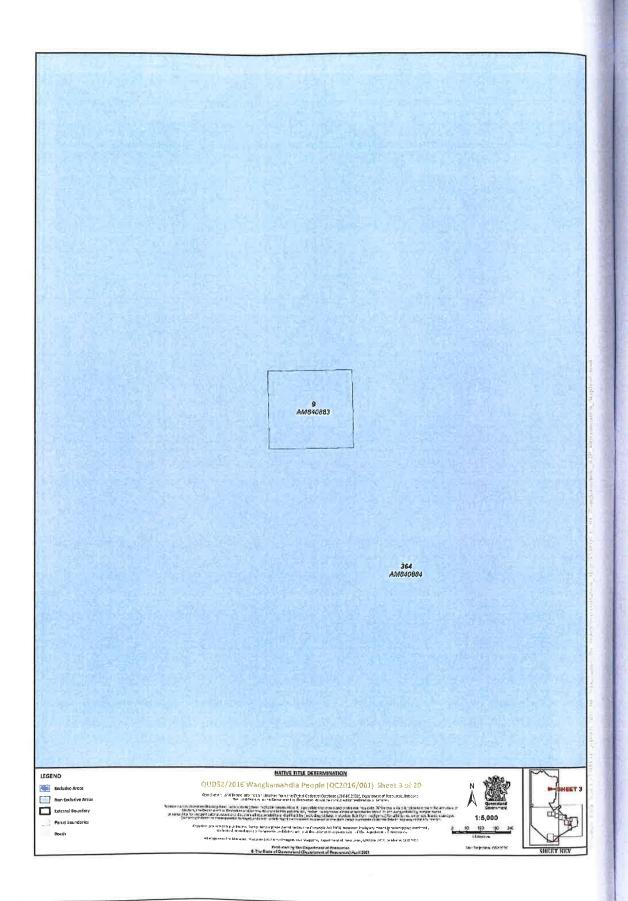
Sailor on behalf of the Wangkamahdla People v State of Queensland [2021] FCA 790  $\,$ 

xxiv



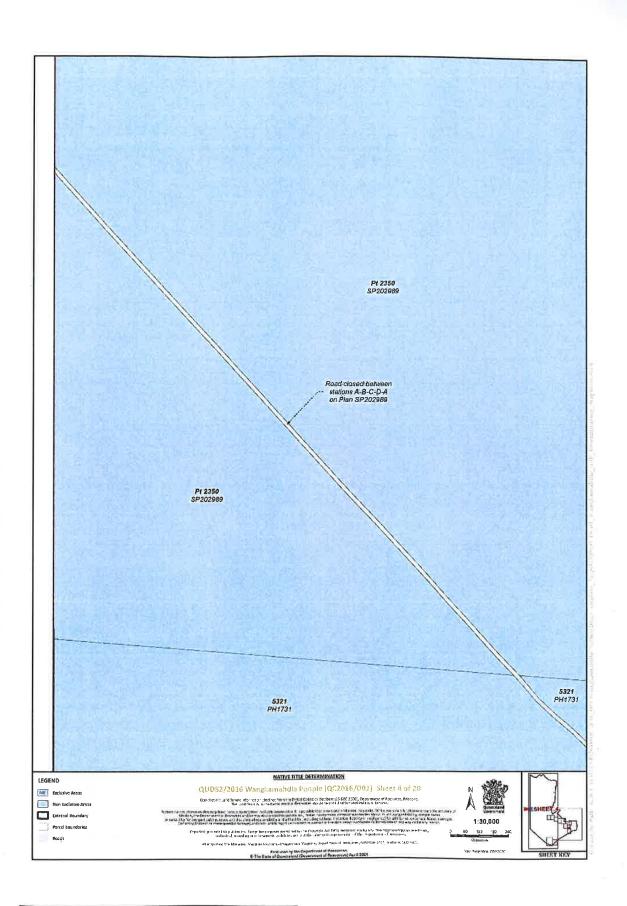
Sailor on behalf of the Wangkamahdla People v State of Queensland [2021] FCA 790  $\,$ 

XXV

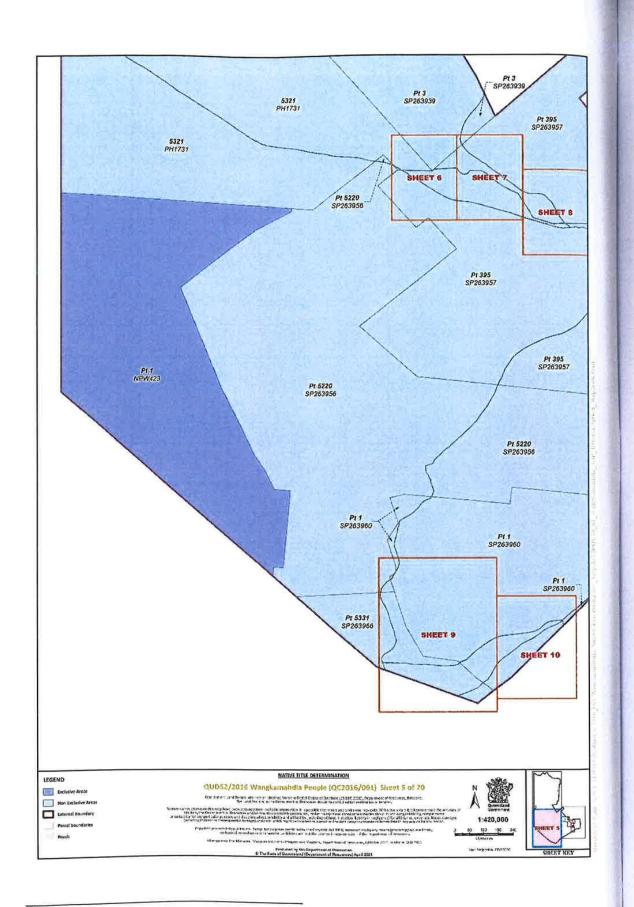


Sailor on behalf of the Wangkamahdla People v State of Queensland [2021] FCA 790

xxvi

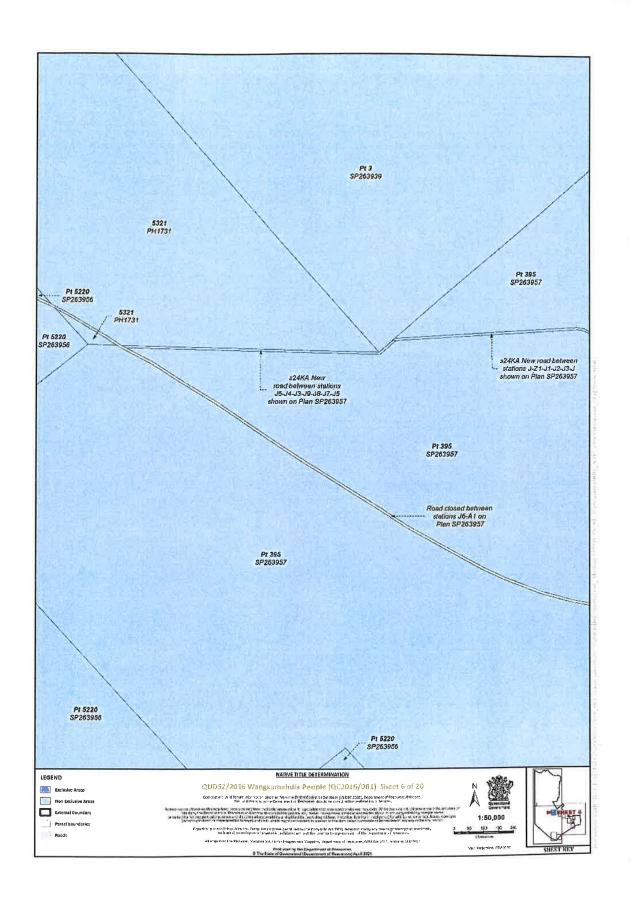


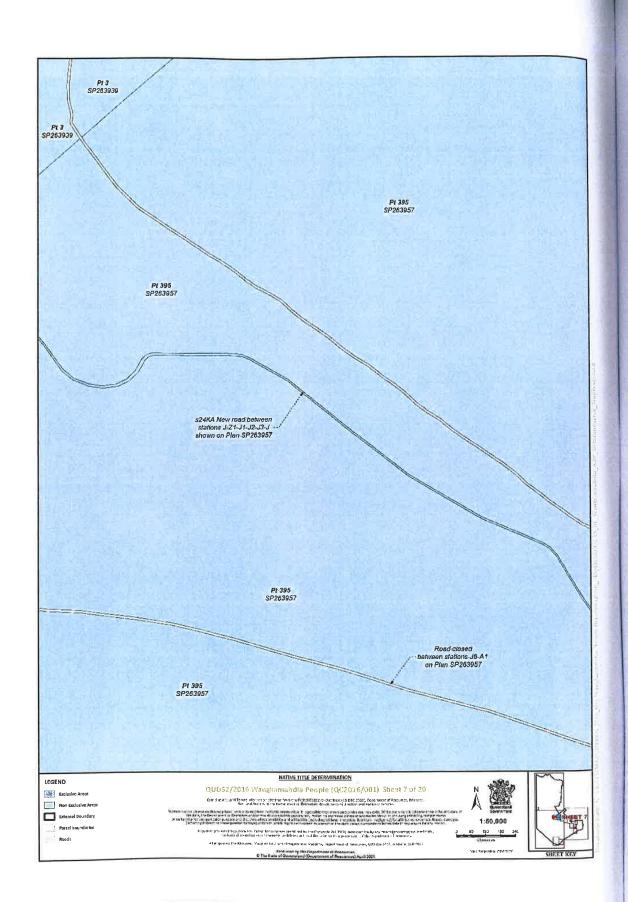
Sailor on behalf of the Wangkamahdla People v State of Queensland [2021] FCA 790  $\,$ 



Sailor on behalf of the Wangkamahdla People v State of Queensland [2021] FCA 790

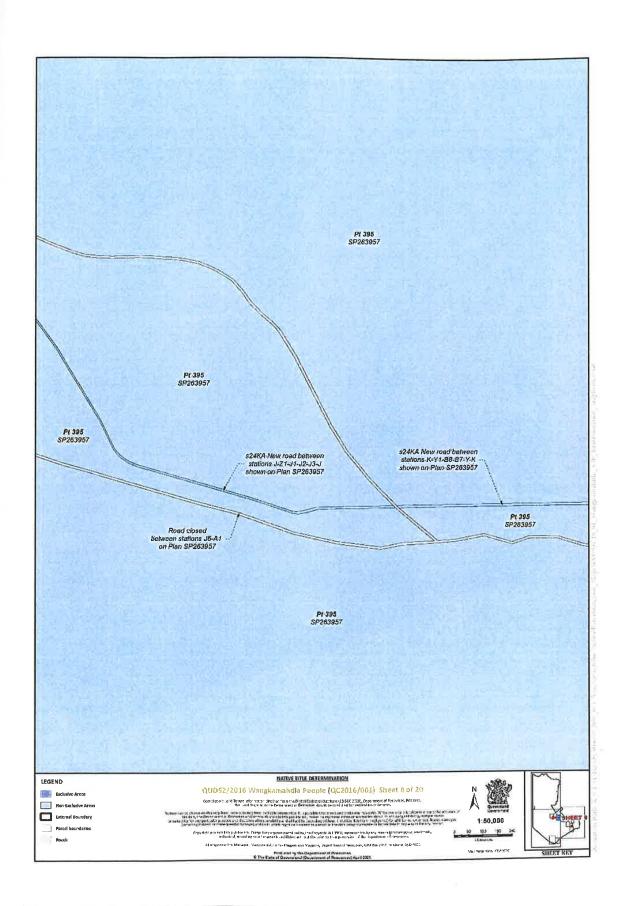
xxviii





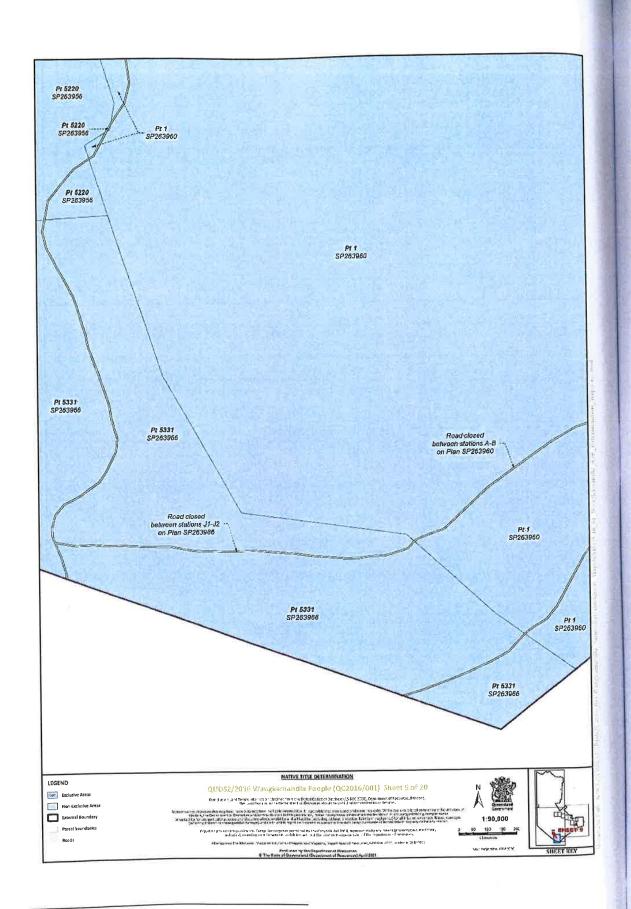
Sailor on behalf of the Wangkamahdla People v State of Queensland [2021] FCA 790

XXX



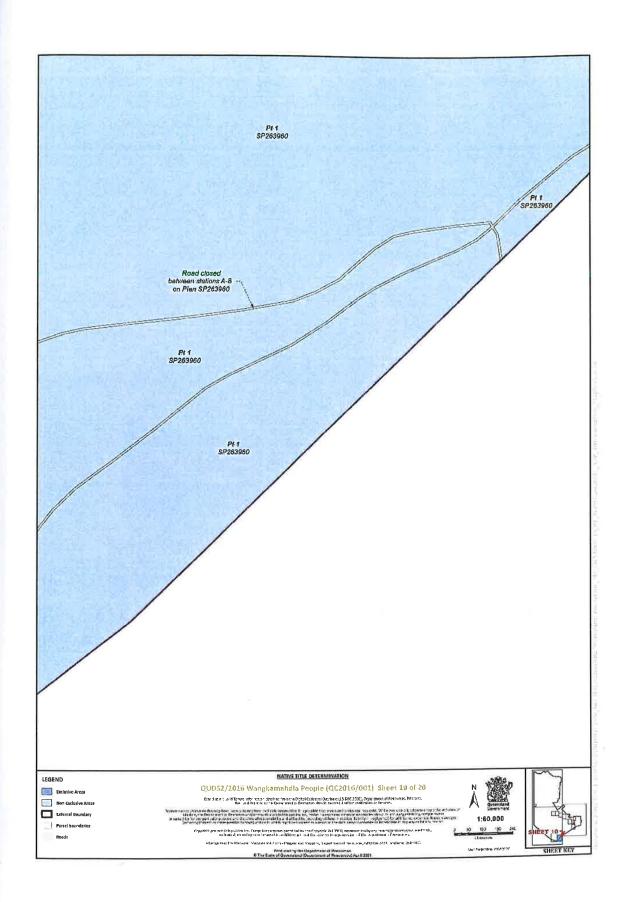
Sailor on behalf of the Wangkamahdla People v State of Queensland [2021] FCA 790  $\,$ 

xxxi

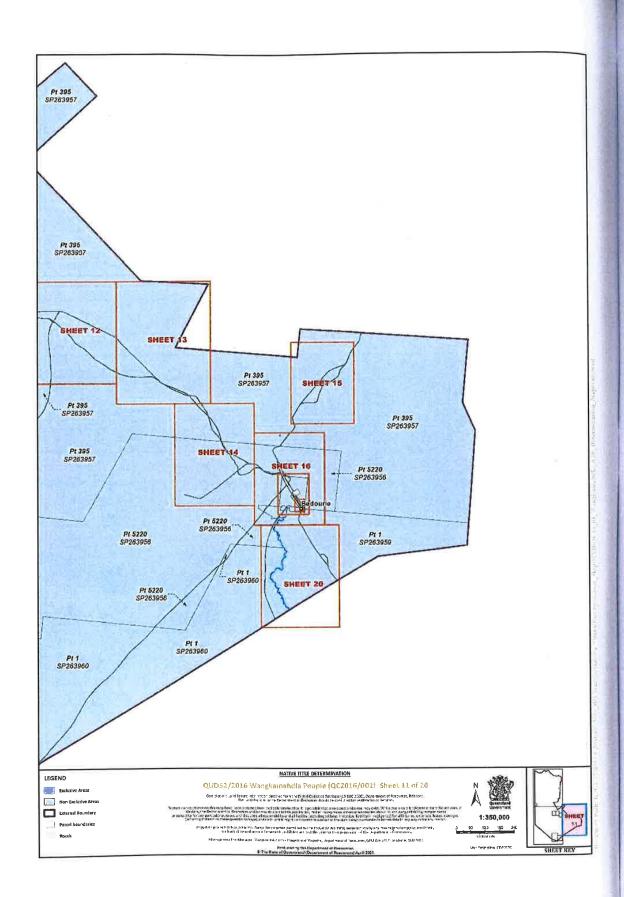


Sailor on behalf of the Wangkamahdla People v State of Queensland [2021] FCA 790

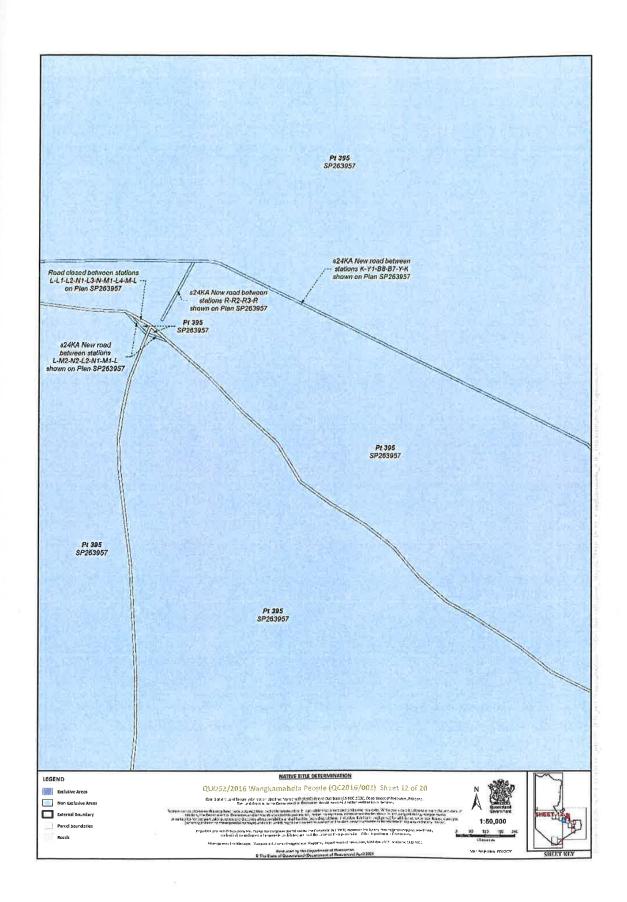
xxxii



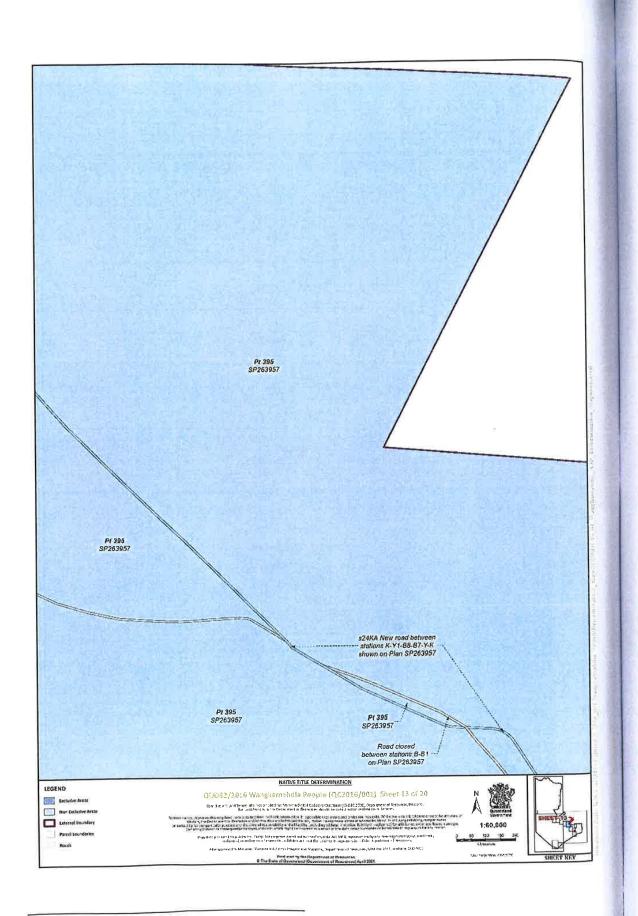
xxxiii



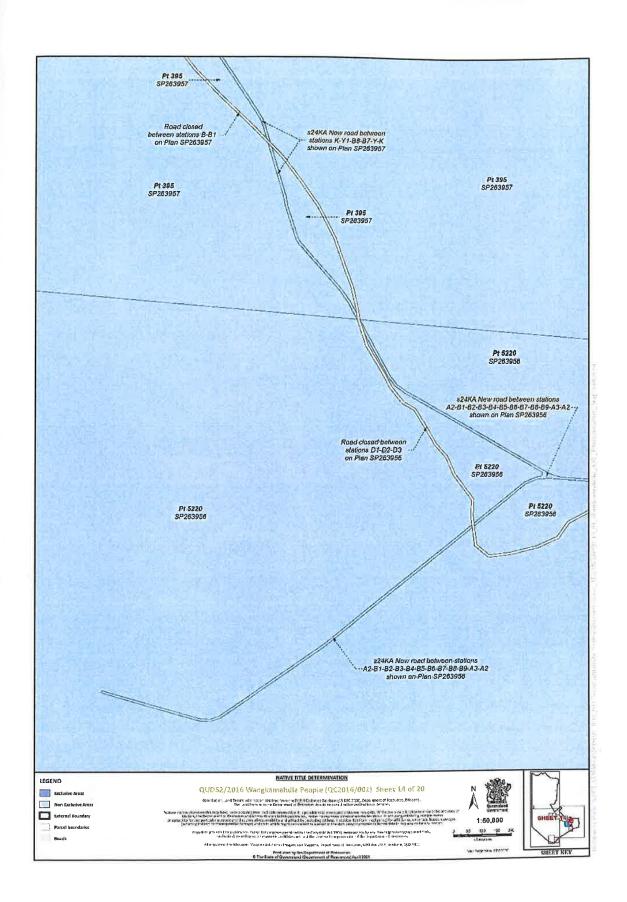
xxxiv

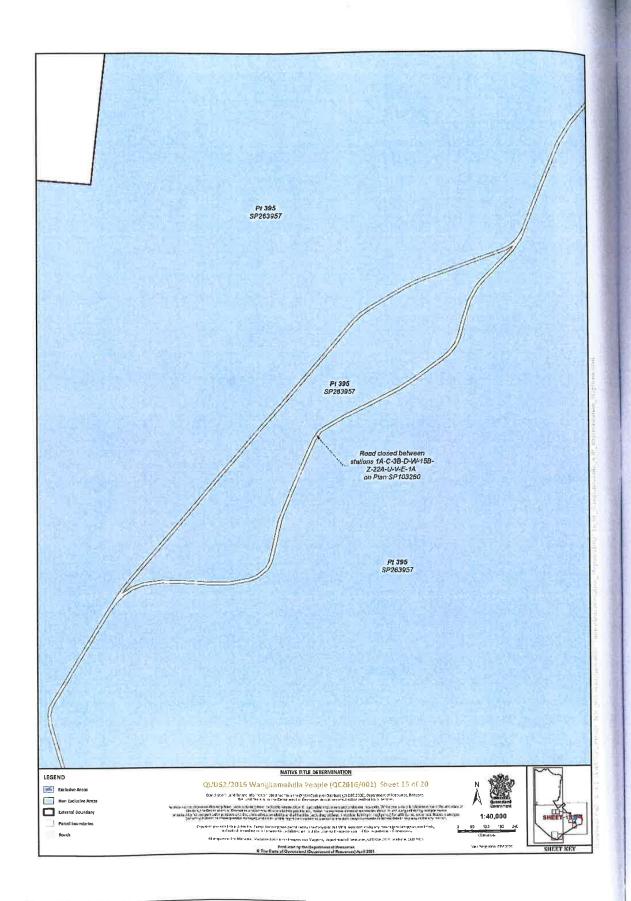


xxxv

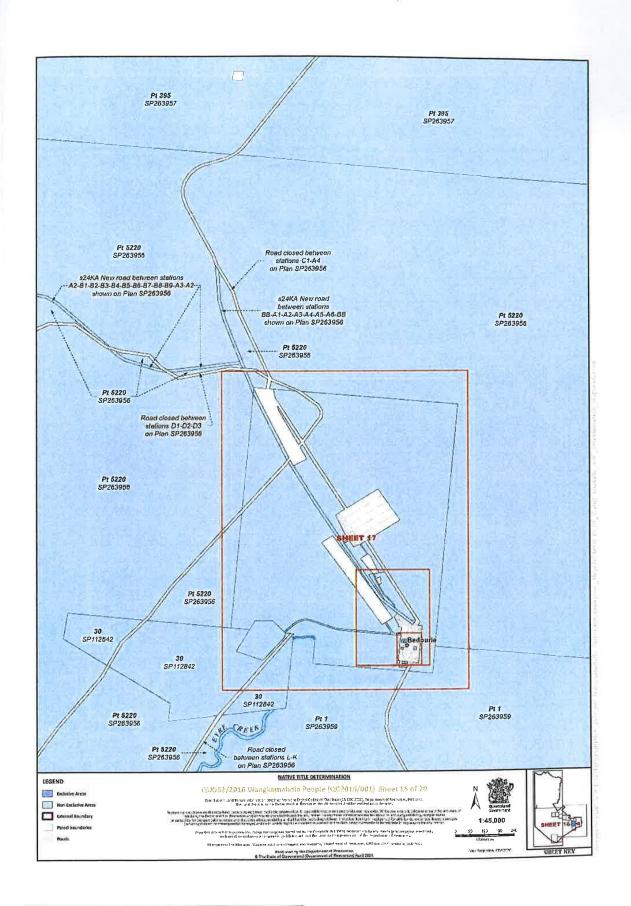


xxxvi

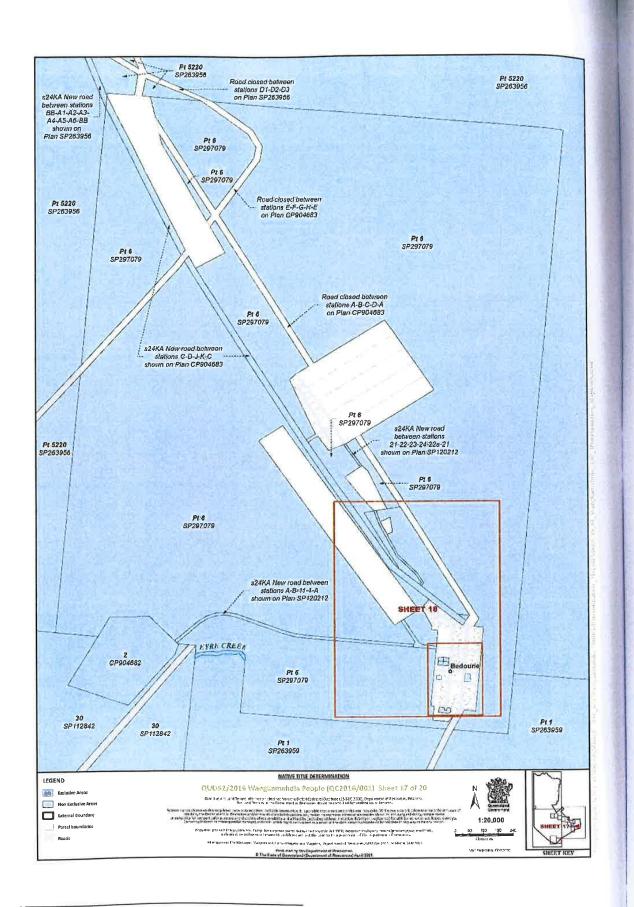


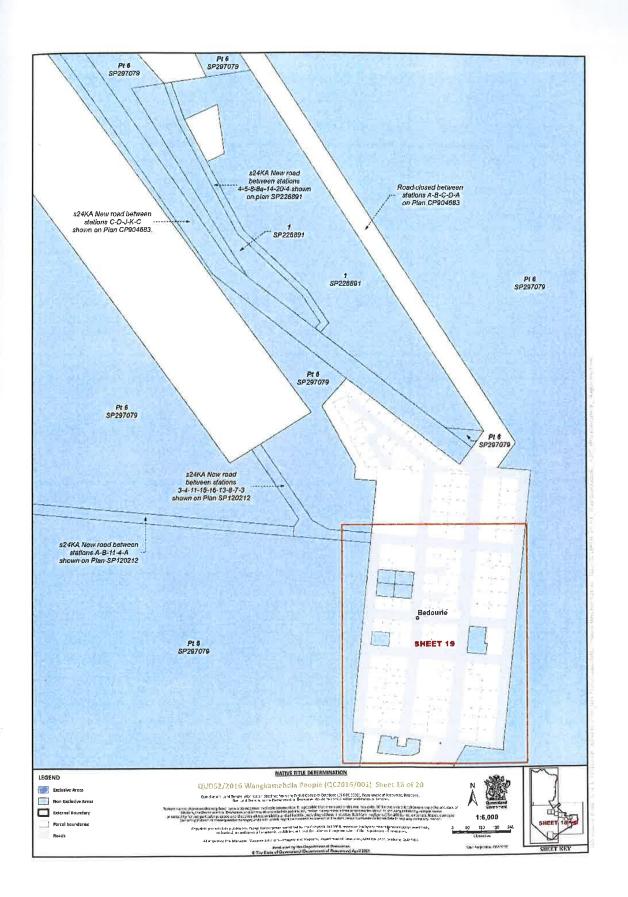


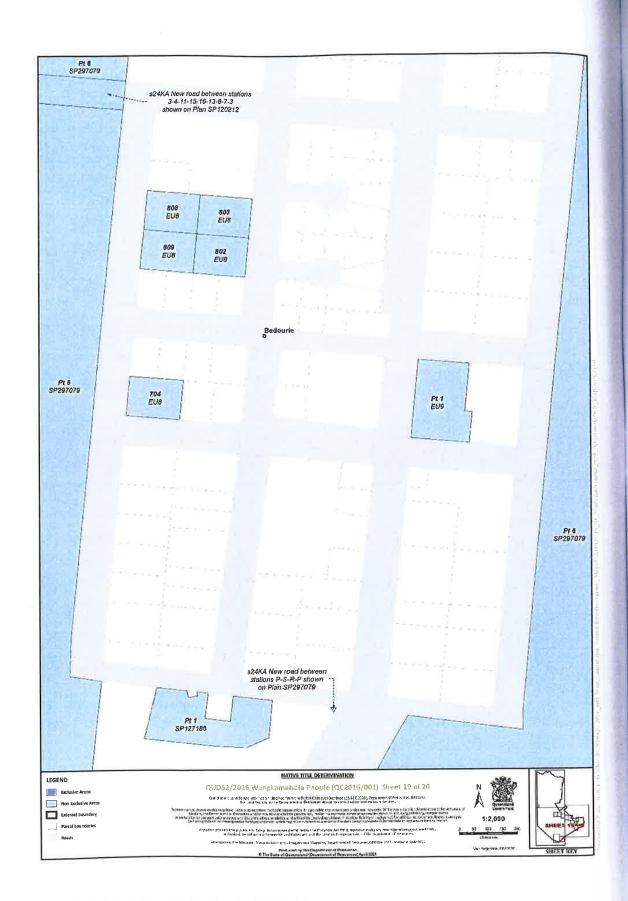
xxxviii

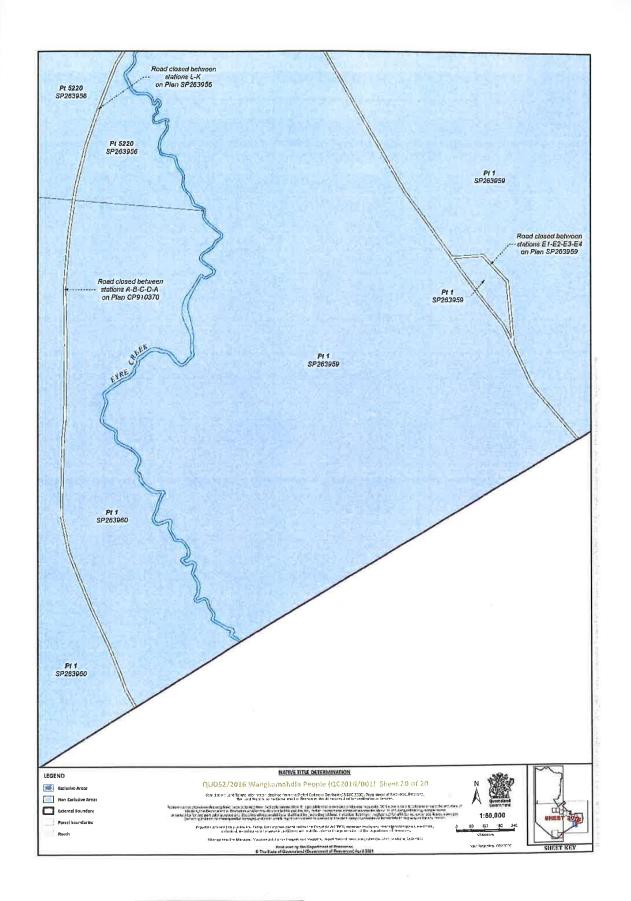


xxxix









xliii

'В'

# SPECIFIC AREAS NOT FORMING PART OF THE DETERMINATION AREA

No.	Area description (at the time of the determination)			
1.	Lot 101 on Plan SP255349			
2.	Lot 102 on Plan SP255349			
3.	Lot 10 on Plan SP112843			
4.	Lot 111 on Plan SP112841			
5.	Lot 11 on Plan SP112843			
6.	Lot 12 on Plan SP112843			
7.	Lot 13 on Plan SP112843			
8.	Lot 15 on Plan SP112843			
9.	Lot 19 on Plan SP112843			
10.	That part of Lot 1 on Plan EU9 easterly of a line passing through the following coordinate points:			
	Longitude ° East	Latitude ° South		
	139.471631	24.359329		
	139.471587	24.359772		
	139.471655	24.359778		
	139.471627	24.360059		
11,	Lot 1 on Plan SP120213			
12.	That part of Lot 1 on SP127186 bounded by the following coordinates:			
	Longitude ° East	Latitude ° South		
	139.469173	24.362361		
	139.469413	24.362388		
	139.469383	24.362621		
	139.469140	24.362593		
	Data Reference and source			
	Cadastral data sourced from Department of Resources, Qld (12 Mar 2021).			
	Reference datum			
	Geographical coordinates are referenced to the Geocentric Datum of Australia 1994 (GDA94), in decimal degrees.			

12	I (202 N. DIVO	
13,	Lot 203 on Plan EU8	
14.	Lot 204 on Plan EU8	
15.	Lot 208 on Plan EU8	
16.	Lot 20 on Plan SP112843	
17.	Lot 21 on Plan SP112843	
18.	Lot 22 on Plan SP112843	
19.	Lot 2 on Plan SP120213	
20.	Lot 2 on Plan SP127186	
21.	Lot 3 on Plan SP112843	
22.	Lot 4 on Plan SP112843	
23.	Lot 504 on Plan RP904678	
24.	Lot 506 on Plan RP904678	
25.	Lot 5 on Plan SP112843	
26.	Lot 6 on Plan SP112843	
27.	Lot 7 on Plan SP112843	
28.	Lot 8 on Plan SPI 12843	
29.	Lot 9 on Plan SP112843	
30.	Lot 511 on Plan CP900256	
31.	Former road (Diamantina Developmental Road) between stations A-B-C-	
32.	D-A and E-F-G-H-E on Plan CP904683  Former road (Eyre Street) between stations 24-23-29-28-24 and 44-48-50-58-44 on Plan CP900256	
33.	Former road (Nappa Street) between stations 48-49-62-52-48 and 68-22-21-85-84-68 on Plan CP900256	
34.	Former road (Herbert Street) between stations 3-2-32-31-3 and 37-36-90-99-37 on Plan CP900257	
35.	Former road (Nappa Street) between stations 85-90-71-69-85 and 105-107-75-72-105 on Plan CP900257	
36.	Former road (Merri Street) between stations 9-28-25-10b-10a-9 on Plan CP863210	
37.	Former road (Merri and Herbert Streets) between stations 15b-25-28-30-18-17-15a-15b on Plan CP863210	
38.	Former road (Wango Street) between stations 2a-3-4-5-2a on Plan SP252151	
39.	Former road (Wodonga Street) between stations 3-19-17-4-3 on Plan SP187139	
40.	Former road between stations 1a,C,3b,D,W,15b,Z,22a,U,V,E,1a and 1b,2,3,4,5,12,13,14,21,22,X,Y,15b,15a,5a,4a,3b,B,A,1b on Plan SP103260	

41.	Former road between stations A-B-C-D-A that is on Plan CP91037	
42.	Former road between stations E1-E2-E3-E4 on Plan SP263959	
43.	Former road between stations A-B-C-D-A on Plan SP202989	

Note: Entry of orders is dealt with in Rule 39.32 of the Federal Court Rules 2011.

#### REASONS FOR JUDGMENT

The Native Title Act	[6]
The application	[12]
The agreement reached between the parties	[23]
Prescribed Body Corporate	[30]
Conclusion	[33]

#### **RANGIAH J:**

- The applicant seeks a determination of native title pursuant to ss 61 and 225 of the *Native Title Act 1993* (Cth) (**the Act**) on behalf of the Wangkamahdla People.
- The claim is over lands and waters in North West Queensland, comprising the lands and waters of the Mulligan River region, stemming from the Toko Range to its lower reaches found in the north-eastern corner of the Simpson Desert. The external boundaries of the claim area cover approximately 29,302 km<sup>2</sup>.
- The Court made orders on 30 April 2021 for the administrative division of the area covered by the application into two parts, Part A and Part B. Part A covers the area within the external boundaries except for six identified lots: Lot 1 on SP107130, Lot 2 on SP107130, Lot 3 on SP107130, Lot 4 on SP107130, Lot 5 on SP107130 and Lot 2 on CP904679. These six lots cover less than one square kilometre and form Part B of the claim area.
- The parties have indicated their consent to a determination that the Wangkamahdla People are the holders of native title in the area covered by Part A of the claim area.
- By the Court making that determination, the Australian community will collectively recognise that status. But, it is important to emphasise that the Court's orders do not grant native title. The Court is merely recognising rights and interests that have existed under the traditional laws and customs of the Wangkamahdla People for thousands of years before European settlement.

## The Native Title Act

In the preamble, the Act recognises, on behalf of all people of Australia, that the Aboriginal peoples of Australia inhabited the country prior to European settlement and that the Aboriginal peoples were progressively dispossessed of their lands. It records that the Constitution was amended, by the overwhelming vote of the people of Australia, to enable laws such as the Act

to be passed and to facilitate recognition by our shared legal system of native title rights and interests.

- Section 3 of the Act states that the main objects of the Act include to protect and recognise native title, establish ways in which future dealings in relation to native title should proceed, and set standards for those dealings and establish a mechanism for determining native title claims.
- An objective of the Act is the resolution of claims for native title by agreement. That objective has been facilitated by amendments to s 87A of the Act brought about by the *Native Title Amendment Act 2009* (Cth) and the *Native Title Legislation Amendment Act 2021* (Cth). The agreement of the parties to the terms of the proposed orders is consistent with that objective.
- Section 61 of the Act provides that an application for a determination of native title may be made by persons authorised by all the persons, who, according to their traditional laws and customs, hold the common or group rights and interests comprising the particular native title claimed.
- Section 223(1) of the Act explains the meaning of "native title":

Common law rights and interests

- (1) The expression *native title* or *native title rights and interests* means the communal, group or individual rights and interests of Aboriginal peoples or Torres Strait Islanders in relation to land or waters, where:
  - (a) the rights and interests are possessed under the traditional laws acknowledged, and the traditional customs observed, by the Aboriginal peoples or Torres Strait Islanders; and
  - (b) the Aboriginal peoples or Torres Strait Islanders, by those laws and customs, have a connection with the land or waters; and
  - (c) the rights and interests are recognised by the common law of Australia.
- Section 225 of the Act describes what is meant by a "determination of native title":

#### 225 Determination of native title

A determination of native title is a determination whether or not native title exists in relation to a particular area (the determination area) of land or waters and, if it does exist, a determination of:

- (a) who the persons, or each group of persons, holding the common or group rights comprising the native title are; and
- (b) the nature and extent of the native title rights and interests in relation to the determination area; and

- (c) the nature and extent of any other interests in relation to the determination area; and
- (d) the relationship between the rights and interests in paragraphs (b) and (c) (taking into account the effect of this Act); and
- (e) to the extent that the land or waters in the determination area are not covered by a non-exclusive agricultural lease or a non-exclusive pastoral lease—whether the native title rights and interests confer possession, occupation, use and enjoyment of that land or waters on the native title holders to the exclusion of all others.

## The application

- The application for a determination of native title was filed on 20 January 2016. It seeks a determination on behalf of the Wangkamahdla People over land and waters within the external boundaries of the application area. The application was amended on 25 March 2020 and 10 June 2021.
- The respondents to the application are the State of Queensland, Boulia Shire Council, the Commonwealth of Australia, Diamantina Shire Council, Ergon Energy Corporation Limited, Telstra Corporation Limited, Arrabury Pastoral Company Pty Ltd, Anthony William Brook, Gary Francis Brook, Jenna Louise Brook, Karen Liana Brook, North Australian Pastoral Company Pty Ltd, S Kidman & Co Ltd, Dalene Marie Wray, and Bush Heritage Australia.
- There are no overlapping or competing native title claims over the land and waters covered in this application. The area covered by the application is bounded by the Bularnu, Waluwarra & Wangkayujuru People determination to the north, the Pitta Pitta People determination to the east, and the Mithaka People and Wangkangurru/Yarluyandi Native Title Claim determinations to the south.
- The present determination in respect of Part A of the application area is an important step towards the resolution of the Wangkamahdla People's claim.
- All parties to the application have reached agreement that native title exists in Part A of the claim area and as to the nature and extent of those native title rights and interests in relation to Part A of the claimed area. That agreement, made under s 87A(1)(b) of the Act, was filed on 4 June 2021.
- The evidence of connection filed in the Court by the applicant includes that of Avelina Tarrago, Christine Doyle, Isabel Tarrago, Trevor Dempsey, Danny (Ned) Rose, Patricia Quartpot, Topsy

O'Keefe, Shirley Finn, Evelyn James, Brian Nathan, Jean Jacks, Desmond Bedourie, Josephine Barrett, Charles Page, Pauline Aplin, Veda Poole, Trevina Rogers, and Alfred Nathan. The evidence of members of the native title claim group about their traditional laws and customs and rights and responsibilities in respect to land and waters is of the highest importance: *Sampi v Western Australia* [2005] FCA 777 at [48].

The applicant also relies on reports of expert anthropologists as follows:

- (1) Mr Peter Blackwood and Ms Mia McCulloch Expert Anthropology Report dated 31 August 2017, filed on 10 June 2021 with the first affidavit of Shannon McGrellis.
- (2) Mr Peter Blackwood and Ms Mia McCulloch Genealogies dated 31 August 2017, filed on 10 June 2021 with the second affidavit of Shannon McGrellis.
- (3) Mr Peter Blackwood Supplementary Expert Anthropology Report dated 13 August 2018, filed on 10 June 2021 with the fourth affidavit of Shannon McGrellis.
- (4) Mr Peter Blackwood and Ms Mia McCulloch Genealogy of Dolly of Glenormiston dated 4 March 2019, filed with the second affidavit of Shannon McGrellis.
- 19 The Wangkamahdla People are the biological descendants of the following persons:
  - (1) Rainmaker, the father of Joe Rose and Kwetyaneke;
  - (2) Belia Toby, the father of Billy Butler, Johnny Belia and Ivy (Mutchee) Belia;
  - (3) Charlie Deemera, the father of Paddy Deemera;
  - (4) Puppa, the mother of Annie Topsy Hansen (nee Daley);
  - (5) Toby Roxborough;
  - (6) Billy (Yummpibilly) Brady, the father of Bessie Brady;
  - (7) King Peter, the father of Biddy Dinger, Les and Billy Jenkins, Ethel and Donnelly Britcher;
  - (8) George Quartpot, the father of Tony, Patricia, Kerry, Gladys, Maria and Patrick Quartpot;
  - (9) Jackie Beauchamp, the father of Paddy Beauchamp and social father of George Quartpot, and Jackie Beauchamp's brother Aldie;
  - (10) Dolly of Glenormiston, the mother of Ruby Lyon, Dinger, Peter Western, Lion and Tiger;
  - (11) Molly, the mother of Judy Sailor and Arthur (Poddy) Daley Jnr;

- (12) Polly Docherty, the mother of Jack (Snapshot) Hansen and Bergin Smith;
- (13) Dolly, the sister to Polly Docherty and the mother of Charlie Trotman and Jack O'Donnell;
- (14) Topsy (also known as Bonny), the mother of James Roxborough Craigie and George Craigie;
- (15) Bunny, the mother of Joe, Dora, Peter and Jack Craigie, Dinah Aplin and Donald Bedourie;
- (16) Jinny Toby, the mother of George and Fred Age, Queen Ida Toby and Lily Clayton;
- (17) Tommy Ferguson, the father of Betty Major;
- (18) Kitty Bedourie, the mother of Bessie and Jessie Bedourie, Donald Dee and Emily Denny;
- (19) Mother of Turukalanima, Turukalanima was the mother of Norah Jacks, Ivy Nardoo and Monty Cameron;
- (20) Lizzie (Wiriwaltu) Green, the mother of Jubilee Page;
- (21) Jimmy Mantandi, the father of Clara (Indjiniga) Naylon;
- (22) Alice (Wiyekari), the mother of Mary and Daisy Craigie.
- The evidence filed by the applicant provides cogent evidence that the Wangkamahdla People have maintained a continuous presence on their country, despite the pressures of colonisation which included depopulation and residential aggregation in semi-permanent camps on the outskirts of the townships of Boulia, Bedourie, Dajarra, Birdsville and Urandangi. The evidence supports the claim that the traditional laws acknowledged and the customs observed by the Wangkamahdla People give them the right to possess, occupy, use and enjoy the land and waters in the claim area.
- The anthropologists' reports detail the continued acknowledgement and observance by the Wangkamahdla People of a range of laws and customs in respect of language, cultural knowledge, totemic and spiritual beliefs, sites, dispute resolution, decision making, bush tucker and medicines.

In their 2017 report, Mr Blackwood and Ms McCulloch opine at paragraph 24:

...[M]embers of the claim group can be said to be the successors of the pre-sovereignty groups which occupied the claim area. Through the processes of post-colonial adaptation noted above, they have maintained a normative system of traditional law and custom which gives rise to their native title rights and interests, and that these laws and customs (and the rights and interests to which they give rise), they have inherited according to traditional law and custom from their distant forebears of the presovereignty groups.

# The agreement reached between the parties

- Section 87A(4) of the Act gives the Court the power to make an order consistent with the terms of a proposed determination of native title agreed between the parties to the proceeding without holding a hearing in relation to the application, if the Court considers that:
  - (a) an order in, or consistent with, the terms of the proposed determination would be within its power; and
  - (b) it would be appropriate to do so.
- The conditions under s 87A of the Act that enable the Court to make the determination without a hearing are:
  - There is a proceeding in relation to an application for a determination of native title: s 87A(1)(a).
  - At any stage of the proceeding after the end of the period specified in the notice given under s 66, agreement is reached on a proposed determination of native title in relation to an area that is part of, but not all of, the area covered by the application: s 87A(1)(b).
  - Certain persons are parties to the agreement: s 87A(1)(c).
  - The terms of the proposed determination are in writing and signed by or on behalf of each of those parties: s 87A(1)(d).
  - The Court is satisfied that an order in, or consistent with, those terms would be within its power: s 87A(4) and (5).
  - The Court considers it appropriate to make the orders sought: s 87A(4) and (5).
- The Court is not required to embark upon an inquiry as to the merits of the claim to be satisfied that the orders are supportable and in accordance with the law: Cox on behalf of the Yungngora People v State of Western Australia [2007] FCA 588 at [3]. However, the Court will consider evidence for the limited purpose of determining whether the parties who have agreed to

compromise the claim, particularly the State on behalf of the community generally, have made a rational decision and are acting in good faith: *Munn for and on behalf of the Gunggari People v State of Queensland* (2001) 115 FCR 109 at [30]. The primary consideration of the Court is to determine whether there is an agreement and whether it was freely entered on an informed basis: *Nangkiriny v State of Western Australia* (2002) 117 FCR 6 at [14].

State and Territory governments are responsible for ensuring that community interests are protected by getting involved in a process that assesses the underlying evidence as to the existence of native title. In this case, the State of Queensland is satisfied that the claim group is an appropriate one to be recognised as holders of native title rights and interests, that it is appropriate to recognise the rights and interests proposed and that it is appropriate for the State to enter into the determination.

The requirements of the Act have been satisfied:

26

- There is a proceeding in relation to an application for a determination of native title: s 87A(1)(a).
- The period for notification of the application under s 66 of the Act has ended: s 87A(1)(b).
- The parties have reached an agreement as to the terms of a determination of native title in relation to Part A of the application area: s 87A(1)(b).
- The parties have recorded their agreement in a Minute of Consent: s 87A(1)(d).
- An order in terms of the Minute, or consistent with the Minute, would be within the Court's power because:
  - the application has been made in accordance with s 61 of the Act;
  - the application is for a determination of native title in relation to an area for which there was no approved determination of native title: s 13(1)(a); and
  - the Minute agreed to by the parties complies with ss 94A and 225 of the Act: s 87A(4).

- In addition, I am satisfied that it is appropriate for the Court to make the orders sought because:
  - (1) The active parties have freely entered into an agreement.
  - (2) The parties have agreed as to the nature and extent of rights and interests, and the proposed determination is unambiguous and certain as to the rights and interests declared.
  - (3) There are no proceedings before the Court relating to native title determination applications that cover any part of the area that is the subject of this application.
  - (4) The State has played an active role in the negotiation of the determination and, in doing so, has taken an interest in the proceeding on behalf of the community and given appropriate consideration to the connection material.
- 29 The terms of the proposed determination also satisfy the requirements of s 225 of the Act.

### **Prescribed Body Corporate**

- Section 55 of the Act requires the Court to make such determinations as are required by ss 56 and 57 at the same time as or as soon as practicable after the determination of native title is made. Order 15 of the s 87A agreement signed by the parties seeks a determination that the Mulligan River Aboriginal Corporation (ICN 9434) is to be the prescribed body corporate for the purposes of ss 56(2)(b) and 56(3) of the Act to perform the functions set out in s 57(1).
- The nomination is supported by the seventh affidavit of Shannon McGrellis filed on 11 June 2021, which annexes a letter dated 8 June 2021 from a member of the applicant, Mona Aplin, to this Court nominating the Mulligan River Aboriginal Corporation (ICN 9434) to the be the prescribed body corporate for the purposes of the Act.
- Accordingly, the Court determines that the Mulligan River Aboriginal Corporation is to be the prescribed body corporate for the purposes of s 56(1) of the Act.

# Conclusion

The Court will make orders in accordance with the orders agreed by the parties.

I certify that the preceding thirtythree (33) numbered paragraphs are a true copy of the Reasons for Judgment of the Honourable Justice Rangiah.

Associate:

Dated: 14 July 2021

# SCHEDULE OF PARTIES

QUD 52 of 2016

Respondents

Fourth Respondent:

DIAMANTINA SHIRE COUNCIL

Fifth Respondent:

ERGON ENERGY CORPORATION LIMITED

(ACN 087 646 062)

Sixth Respondent:

TELSTRA CORPORATION LIMITED

Seventh Respondent:

ARRABURY PASTORAL COMPANY PTY LTD

Eighth Respondent:

ANTHONY WILLIAM BROOK

Ninth Respondent:

**GARY FRANCIS BROOK** 

Tenth Respondent:

JENNA LOUISE BROOK

Eleventh Respondent:

KAREN LIANA BROOK

Twelfth Respondent:

NORTH AUSTRALIAN PASTORAL COMPANY PTY

LTD

Thirteenth Respondent:

S KIDMAN & CO PTY LTD

Fourteenth Respondent:

DALENE MARIE WRAY

Fifteenth Respondent:

BUSH HERITAGE AUSTRALIA (ACN 053 639 115)